Integrating Transportation and Economic Models

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Abstract

We summarize an integrated model of losses due to earthquake impacts on transportation and industrial capacity. The procedure advances the information provided by transportation and activity system analysis techniques to help capture the most important economic implications of earthquakes. Network costs and origin-destination requirements are modeled endogenously and consistently. Indirect and induced losses associated with direct impacts on transportation and industrial capacity are distributed across zones and economic sectors.

Introduction

Three research questions motivate this work. First, we want to integrate regional economic, transportation, bridge performance, and other structural response models in a way that respects feedback relationships between land use and transportation. Second, we want to apply such integrated models to the problem of

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estimating the full costs of a large earthquake, and the benefits of proposed mitigation measures. Further, because "all politics are local," we want to describe these costs and benefits at the submetropolitan level.

The benefits provided by earthquake mitigation measures consist of the costs avoided if the measures are applied. (Gordon, Richardson, and Davis 1998). But what are the full costs of an earthquake? We cannot know unless all of the interactions between infrastructure and the economy are understood. This research is an effort to trace the effects of an earthquake on the Los Angeles economy, including its impact on the transportation services delivered by the highway network. To do this, we must develop an innovative, integrated framework and methodologies for evaluating the effects of earthquakes on the services delivered by the transportation network.

To estimate these impacts, we must integrate

- bridge and other structure performance models,
- transportation network models,
- spatial allocation models, and
- inter-industry (input-output) models.

Highway transportation systems are complex structural systems with many components. Bridge performance models are the subject of considerable investigation. Bridges are only one kind of transportation structure, but they are also typically the most complex. Their seismic performance is difficult to model, because it is a function of design, component performance, and local factors such as peak ground acceleration (PGA) during an earthquake.

Work done to support this effort includes classifying bridges by local soil type, characterizing ground motion with pseudo-absolute acceleration response spectra for different soil types, modeling bridge performance by predicting the probability of exceeding a given damage state as a function of PGA, and calibrating these models against ground motions and structural failures recorded during the Northridge earthquake.

**Approach**

Figure 1 summarizes our approach. Implementing this approach is a data intensive effort. We have available

- baseline 1990 census data describing the spatial distribution (by traffic analysis zone) of residences and workplaces by major economic sector;
- a 515 sector Regional Science Research Institute (RSRI) input output model (Stevens, Treyz, and Lahr 1983) of the Los Angeles metropolitan (five-county) economy based on 1992 economic census data (U.S. Bureau of the Census 1993a);
- the 1994 transportation planning network based on data from the Southern California Association of Governments (SCAG) and California Department of Transportation (Caltrans) Headquarters;
1991 SCAG Origin-Destination Survey data for 1,527 traffic analysis zones (Southern California Association of Governments 1993);
interregional and international trade flows from a variety of sources, including studies by DRI-McGraw (1994); Booz, Allen and Hamilton; Caltrans; and the Port of Los Angeles; and
a spatial allocation model of the same area, the Southern California Planning Model (SCPM1) (Gordon and Richardson 1994) that has been used to distribute aggregate input-output results (in $ and/or jobs) over urban space.

The Southern California Planning Model 1 aggregates SCAG's 1,527 traffic analysis zones into 308 political jurisdictions, and aggregates the 515 sectors represented in the RSRI model to 17. Each sector uses the other sectors' outputs as inputs, and each sector supplies the other sectors with inputs. Knowledge of inter-industry transactions also makes it possible to calculate corresponding supply driven input-output coefficients (Miller and Blair 1985; Shoven and Walalley 1992). Both sets of coefficients are used for freight accounting purposes. However, input-output results are computed using the demand-driven model.

This research extends the Southern California Planning Model 1 in an important way by treating the transportation network explicitly, endogenizing otherwise exogenous matrices describing the travel behavior of households. The SCPM1 versions of these matrices are the result of a gravity model estimation. In SCPM2 extension, the elements of these matrices are endogenized as a simultaneous function of network costs and estimated gravity model parameters. This achieves consistency across network costs and origin-destination requirements, and better allocates indirect and induced economic losses over zones in response to direct earthquake losses to industrial and transportation capacity.

Establishing a Baseline

We want to model the effects of earthquakes on industrial capacity and system-wide transportation demand and supply. We also want to measure as fully as possible the economic impacts associated with both of these effects. Our first step is to compute a pre-event baseline that is consistent with respect to equilibrium network costs, network flows, and inter-zonal flows and origin-destination requirements.

SCPM1 treats work and shopping (including service) trips, but not other non-work travel and freight flows. The SCAG origin-destination data includes requirements for work and non-work trips, but not freight flows. We map the five county, 1,527-zone SCAG transportation network to the five-county, 308 zone SCPM activity system. This expresses the scaled inter-zonal flows associated with the regional transportation network in terms of flows between SCPM zones.

Some of the SCPModel's 17 economic sectors involve freight flows. Freight flows include intermediate flows to production facilities, as well as flows to final demand sites inside and outside the region. This includes import and export flows,
but not flows to and from residential sites. Most of these latter flows correspond to shopping trips. Export flows satisfy final demand outside the region. Some import flows satisfy final demand within the region, and some are inputs to production processes. Some import and export flows also appear as throughputs.

Given the SCPM input-output relationships describing input requirements per unit of output, and given baseline jobs by economic sector and zone from the Census Transportation Planning Package (CTPP) made available to SCAG by the U.S. Bureau of Transportation Statistics (1990), the next step is to compute the total requirements of output i in zone z,

\[ D^z_i = \sum_j a_{i,j} \cdot X^z_j \]

+ sector i shipments to zone z from transshipment zones (imports) and from other zones to accommodate local final demand not associated with households; \hspace{1cm} (1.)

where

\[ X^z_j \] = the total output of commodity j in zone z given base year employment in sector j and zone z, and

\[ a_{i,j} \] = is the i, jth element of A, the matrix of value demand coefficients for the (open) input-output model. This is the flow from i to j per unit output of j.

The first term on the right hand side of equation (1.) accounts for inter-industry shipments out of all zones by aggregate freight sector i. Because this summation applies to the open input-output model, \( D^z_i \) excludes most shipments to households. In the open model, households generate local final demands, but no intermediate demands. Most shipments associated with this final demand are treated as shopping trips. \( D^z_i \) is the total flow of commodity i supplied from everywhere to all non-final demand activities in zone z.

Similarly, we compute total supply of output i furnished by zone z,

\[ O^z_i = \sum_j b_{i,j} \cdot X^z_i \]

+ sector i shipments to transshipment zones from zone z to accommodate nonlocal final demand (exports) and to other zones to accommodate local final demand not associated with households; \hspace{1cm} (2.)

where

\[ X^z_i \] = the total output of commodity i in zone z given base year employment in sector i and zone z, and

\[ b_{i,j} \] = is the i, jth element of B, the matrix of value supply coefficients for the (open) input-output model. This is the flow from i to j per unit output of i.

The first term on the right hand side of equation (2.) accounts for inter-industry shipments out of zone z by aggregate freight sector i. Like \( D^z_i \), \( O^z_i \) excludes most shipments to households. As in the case of (1.), these shipments consist of shopping trips. \( O^z_i \) is the total flow of aggregate freight commodity i supplied from zone z to all activities everywhere.
Value flows \( O^z_i \) supplied by activity \( i \) and originating in zone \( z \) and value flows \( D^z_i \) demanded from activity \( i \) and terminating in zone \( z \) must be translated into freight trip productions \( P^r_i \) and attractions \( A^s_i \) associated with activity \( i \) in zone \( z \). Using conversion factors constructed from the 1993 Commodity Flow Survey (CFS, U.S. Department of Transportation 1997), we convert all value flows \( D^z_i \) and \( O^z_i \) $ values to truckload equivalents. The CFS describes freight flows in terms of $/ton for the major industrial sectors. The 1992 census of transportation (U.S. Bureau of the Census 1993b) describes tons/truck. This permits calculation of a coefficient, \( \eta_i \), relating the value of shipments to zonal transportation requirements, typically passenger car units (PCU).

\[
\begin{align*}
Pr_i &= \eta_i \cdot O^z_i \\
&= \text{trip production of commodity } i \text{ in origin zone } z = r, \\
A^s_i &= \eta_i \cdot D^z_i \\
&= \text{trip attraction of commodity } i \text{ to destination zone } z = s
\end{align*}
\]

(3.)

and

(4.)

Based on SCAG's network equilibrium costs \( c_{SCAG}^{r,s} \) and the trip production and attraction vectors determined in steps above, we calibrate nine separate spatial interaction models. These include nine flows involving people, home-to-work, work-to-home, home-to-shop, shop-to-home, home-to-other, other-to-home, and other-to-other; and four classes of commodity flows. We estimate each of these thirteen matrices of inter-zonal flows separately, but in response to a common measure of network equilibrium costs. The structure of inter-zonal flows in each of these matrices influences network equilibrium costs. Thus this baseline calibration requires iteration between the network assignment model and the set of gravity models. The objective of these baseline gravity model calibrations is the estimation of distance decay parameters (Wilson 1970). These distance decay parameters are used to predict travel demand following an earthquake. Also, once estimated, the home-to-work and home-to-shop matrices are generalized by striking proportions in columns, i.e., relative to the total number of trips terminating in zone \( j \).

We must rely on a singly constrained gravity model formulation in the case of freight because we do not have a trip interchange matrices for freight sectors. These parameters of the singly constrained formulation are calibrated based on the following criteria (Putnam 1983),

\[
\begin{align*}
\text{Minimize} \quad & \sum_r [Pr_i(\beta_i) \cdot ln(Pr_i) - \sum_r Pr_i(\beta_i) \cdot ln(Pr_i(\beta_i))] \\
\text{where} \quad & \beta_i = \text{distance decay coefficient for sector } i; \\
& Pr_i(\beta_i) = \text{estimated trip production of commodity } i \text{ in origin zone } r \\
& = \sum_s A^s_i \cdot [B^r_i \cdot exp(-\beta_i \cdot c^{r,s}) / \sum_r B^r_i \cdot exp(-\beta_i \cdot c^{r,s})];
\end{align*}
\]

(5.)

(6.)
\( c^{r,s} \) = generalized cost of transportation from origin zone \( r \) to destination zone \( s \); 
\( P^r_i \) = trip production of commodity \( i \) in origin zone \( r \); 
\( A^s_i \) = trip attraction of commodity \( i \) to destination zone \( s \); and 
\( B^r_i \) = constant specific to sector \( i \) and origin zone \( r \), the square root of the number of total employees in origin zone \( r \).

We construct production and attraction vectors for each freight sector using equations (1.), (2.), (3.), and (4.). Given initial values for transportation costs and gravity model parameters, we proceed by estimating inter-zonal flows for sector \( i \) and calculating trip productions implied by these flows. Trip attractions are fixed. For each sector, the value of \( \beta_i \) is adjusted to move the estimated values \( P^r_i(\beta_i) \) toward the target values \( P^r_i \).

We have more information about flows involving people. We have SCAG’s empirically estimated trip interchange tables for the nine classes of flows described above. The availability of these interchange matrices makes it possible to estimate distance decay parameters for a doubly constrained gravity model.

\[
t^{r,s}_{ij}(\beta) = P^r_i A^s_j [B^r_i H^s_i \beta_0, i \exp(-\beta_{1, i} c^{r,s} \beta_{2, i})].
\]

(7.)

where
\( \beta_{0, i}, \beta_{1, i}, \) and \( \beta_{2, i} \) = elements in a vector of distance decay coefficients for sector \( i \); 
\( c^{r,s} \) = generalized cost of transportation from origin zone \( r \) to destination zone \( s \); 
\( P^r_i \) = trip production of flow \( i \) in origin zone \( r \); 
\( A^s_j \) = trip attraction of flow \( i \) to destination zone \( s \); 
\( B^r_i \) = constant specific to sector \( i \) and origin zone \( r \)

\[
= \left[ \sum_s A^s_j H^s_i \beta_0, i \exp(-\beta_{1, i} c^{r,s} \beta_{2, i}) \right]^{-1}; \text{ and} \]

(8.)

\( H^s_i \) = constant specific to sector \( i \) and destination zone \( s \)

\[
= \left[ \sum_r P^r_i B^r_i \beta_0, i \exp(-\beta_{1, i} c^{r,s} \beta_{2, i}) \right]^{-1}.
\]

(9.)

The vector \( \beta \) is adjusted to match the observed travel distribution, which depends on the observed flows \( t^{r,s}_{ij} \) and the equilibrium network costs \( c^{r,s} \).

In all cases, equilibrium transportation costs \( c^{r,s} \) are initialized as \( c^{r,s}_{\text{SCAG}} \), based on estimated link flows and costs provided by the Southern California Association of Governments. The parameters that minimize (5.) and match the travel time distributions for observed flows also imply a set of 13 trip interchange matrices. Summing the 13 trip interchange matrices provides a new set of flows, expressed in PCUs, and associated equilibrium network costs \( c^{r,s} \). These costs are fed back into each of the gravity models. The matrix of equilibrium network costs \( c \) and the vector distance decay parameters \( \beta \) are iteratively adjusted until consistent travel demands.
and travel costs are computed. The result is a matrix of master equilibrium link costs \( c^{*r,s} \) and a set of master equilibrium trip interchange matrices with elements \( t^{*r,s} \).

**Status Quo: Earthquake Impacts without Mitigation**

The state of information needed to model the base line with the degree of internal consistency described here is sufficient to treat changes in configuration of the network and the activity system. Following an earthquake, there will be losses of network capacity and simultaneous losses of industrial capacity. The former reduces transportation capacity and raises costs. The latter will reduce demands imposed on the network. The bridge performance models and fragility curve analysis provide scenarios ascribing consistent losses of both types to particular events. The spatial interaction elements of our approach make it possible to capture the changes in transportation requirements associated with changes in network performance. These changes and changes resulting from earthquake damage to industrial facilities are treated simultaneously and consistently.

This approach has been applied to the Los Angeles metropolitan area for the scenario defined by a maximum credible earthquake (magnitude 7.1) on the Elysian Park thrust ramp. This Elysian Park scenario was selected on the basis of its potential to cause major damage and casualties. Like the 1994 Northridge earthquake, the Elysian Park scenario occurs on a blind thrust fault. While the maximum size earthquakes that seismologists believe are possible on the blind thrust faults are lower than those on, for example, the San Andreas Fault, they are expected to have the potential to cause severe damage due to their proximity to metropolitan Los Angeles. The planar earthquake source representation for the Elysian Park scenario varies in depth from 11.0 to 16.0 km below the surface. The surface projection of this source includes a broad, densely populated area of central Los Angeles County, including downtown Los Angeles.

Figure 2 displays the freeway and State Highway network for the Los Angeles metropolitan area used in this research. Los Angeles soil classes are related to Los Angeles County bridges by census tract. These data make it possible to simulate changes in the Los Angeles network due to damage to bridge structures, and to combine this with estimated damage to other structures. These simulations rely on improved bridge performance models developed as part of this research (Shinozuka 1998). These bridge performance models have been calibrated against structural failures experienced during the Northridge earthquake.

Earthquakes induce changes in industrial production due to effects on building stocks, particularly factories, warehouses, and office buildings. Damage to production facilities is translated into an exogenous change in final demand (Isard and Kuenne 1953). EQE's early post-earthquake damage assessment tool (EPEDAT) is a GIS-based earthquake loss estimation program that estimates ground motion, structural damage, and direct business interruption losses associated with a specific earthquake (Eguchi et. al. 1997, Campbell 1997).
Figure 2. The Los Angeles Metropolitan Area Transportation Network

Building damage causes direct loss in industrial production. EPEDAT's loss-of-function curves convert damage to building stocks to loss of production by zone and sector. Specifically, the model relates structural damage states to business closure times and direct business interruption (production) losses. Inputs are commercial and industrial building damage estimates from EPEDAT, expressed as the percent of structures in each of four damage states by use class and by SCPM zone. Outputs are estimates of direct business interruption loss for the region by industry, month (over the first year following the earthquake), and SCPM zone. The model is adapted from research completed for the Multidisciplinary Center for Earthquake Engineering Research (Shinozuka et al. 1997). Parameter estimates are based on data from the 1994 Northridge earthquake in Los Angeles.

EPEDAT projects structure losses in the five county Los Angeles metropolitan region of between $21.7 billion and $36.2 billion for the Elysian Park event. See Table 1. If building contents are included, property damage is estimated at $33.9 to $56.6 billion. Residential damage accounts for approximately two-thirds of the total. About 72 percent of the structural damage is estimated to occur in Los Angeles County.

A corresponding change in final demand drives SCPM2, ultimately providing changes in output and employment for 17 sectors across 308 zones. This is an iterative calculation. Direct changes are exogenous, and already spatially identified. SCPM2 allocates indirect and induced changes in a way that respects both observed travel behavior and new network costs. The economic consequences of residential structure damage are not yet fully accounted for in this analysis. In the results
Table 1: Direct Losses Resulting From Structure Damage ($Billions): Elysian Park Magnitude 7.1 Earthquake

<table>
<thead>
<tr>
<th>Structure Type</th>
<th>Lower Bound</th>
<th>Upper Bound</th>
</tr>
</thead>
<tbody>
<tr>
<td>Residential</td>
<td>$14.5 billion</td>
<td>$24.2 billion</td>
</tr>
<tr>
<td>Nonresidential Commercial</td>
<td>4.1</td>
<td>6.9</td>
</tr>
<tr>
<td>Nonresidential Industrial</td>
<td>2.7</td>
<td>4.5</td>
</tr>
<tr>
<td>Other</td>
<td>0.4</td>
<td>0.6</td>
</tr>
<tr>
<td>Nonresidential Subtotal</td>
<td>7.2</td>
<td>12.0</td>
</tr>
<tr>
<td>Structure Subtotal</td>
<td>$21.7 billion</td>
<td>$36.2 billion</td>
</tr>
<tr>
<td>Content Losses</td>
<td>12.2</td>
<td>20.4</td>
</tr>
<tr>
<td>Total</td>
<td>$33.9 billion</td>
<td>$56.6 billion</td>
</tr>
</tbody>
</table>

reported here, labor flows are only diminished as a result of damage to employment sites. This question requires further work.

Table 2 summarizes our preliminary simulation results describing the full costs of a magnitude 7.1 Elysian Park event. Row A reflects the midpoint of the range of structure damage shown in Table 1, $45.25 billion. $29 billion of this is structure loss. Row B is the sum of direct, indirect, and induced losses computed by the RSRI model of the five county, Los Angeles metropolitan area. This sum is $46.7 billion. Row C summarizes the network costs in light of reduced production and reduced network capacity, $0.2 billion. The full costs of the earthquake are therefore estimated to be $92.2 billion.

This is a deliberately conservative scenario contrived to include only four bridge closures. All of which are associated with facilities in locations for which there are alternative routes available. The links are assumed to remain severed for one year, and Table 2 reports annual delay costs commensurate with the costs estimated by EPEDAT. Total freight delay decreases. This may seem counterintuitive because damage to transportation structures reduces the supply of transportation services. But, the earthquake also reduces transportation demand. In addition, SCPM II treats transportation flows very endogenously with respect to network costs. Even those flows that do occur include adjustments in destinations consistent with new network costs and baseline travel behavior. Cost driven adjustments tend to result in lower costs outcomes. The net result is lower flows and lower delay.

Policy Tests: Earthquake Impacts with Alternative Mitigation Measures

We can execute this procedure for any relevant earthquake or mitigation scenario. The baseline exercise describes pre-earthquake conditions. The exercise described above summarizes post-earthquake outcomes conditioned on present levels of mitigation. These results should be contrasted with results that include mitigation
Table 2. Total Loss ($Billions): Elysian Park Magnitude 7.1 Earthquake

<table>
<thead>
<tr>
<th>Loss Type</th>
<th>Baseline</th>
<th>Elysian Park Event 4 Network Link Failures</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>$45.250 billion (49.1% of total)</td>
</tr>
<tr>
<td>A Structure Loss(^a)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Business Loss</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Direct Loss(^b)</td>
<td></td>
<td>28.155</td>
</tr>
<tr>
<td>Indirect Loss(^c)</td>
<td></td>
<td>9.627</td>
</tr>
<tr>
<td>Induced Loss(^d)</td>
<td></td>
<td>8.955</td>
</tr>
<tr>
<td>B Business Loss Subtotal</td>
<td></td>
<td>46.737 billion (50.7% of total)</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Network Costs(^e)</th>
<th>PCU Minutes</th>
<th>$ Billions</th>
</tr>
</thead>
<tbody>
<tr>
<td>Personal Travel Cost</td>
<td>85,396,813.</td>
<td>38.360</td>
</tr>
<tr>
<td>Freight Cost</td>
<td>10,298,781.</td>
<td>17.542</td>
</tr>
<tr>
<td>Total Travel Cost</td>
<td>95,695,594.</td>
<td>55.902</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Network Loss = Δ Network Costs</th>
<th>PCU Minutes</th>
<th>$ Billions</th>
</tr>
</thead>
<tbody>
<tr>
<td>Δ Personal Travel Cost</td>
<td>830,594.</td>
<td>.373</td>
</tr>
<tr>
<td>Δ Freight Cost</td>
<td>-83,781.</td>
<td>-.143</td>
</tr>
<tr>
<td>Δ Total Travel Cost</td>
<td>746,913.</td>
<td>.230 (.2% of total)</td>
</tr>
</tbody>
</table>

| Loss Total = A + B + C          | $ 92.217 billion |

Notes:
- \(^a\) Midpoint of interval in Table 1.
- \(^b\) EPEDAT, EQE International.
- \(^c\) RSRJ Model.
- \(^d\) Difference between the RSRJ solution with the processing sector closed with respect to labor and the RSRJ solution with the processing sector open with respect to labor.
- \(^e\) Network cost is the generalized total transportation cost associated with a simultaneous equilibrium across choice of destinations and routes. These estimates reflect 365 travel days per year, an average vehicle occupancy of 1.42 for passenger cars, 2.14 passenger car units per truck, a value of time for individuals of $6.5/hour, and $35/hr for freight.

measures. The difference between these full cost results measures the benefits of the mitigation, to be compared against the costs of implementing the mitigation.

Importantly, the benefits measured in this manner are provided at the local submetropolitan level. This includes municipalities, and in the case of the City of Los Angeles, Council districts. If all politics are indeed local, then results like this are critically important to policy implementation.

Conclusions

These research results permit us to assess the earthquake risk to the transportation system and the urban economy by accounting for the full range of
outcomes associated with damage to bridges and production facilities. This includes the regional productivity impacts associated with the damage to the transportation system. Our integration of seismic, transportation network, spatial allocation, and input-output models permits the study of how the economic impacts of industrial and transportation structure loss are distributed over metropolitan space. Some of this loss is produced directly by the earthquake, which destroys industrial capacity. The procedure accounts for the impact of industrial structure losses and associated direct losses. The model computes further indirect and induced losses, and makes the spatial distribution of these losses sensitive to increases in network costs resulting from transportation structure losses.

In addition to the obvious data difficulties, there are a variety of inevitable omissions at this stage of our research. The procedure does not account for the impact of transportation structure losses on final demand. The employment consequences of residential structure losses are not considered. Input-output approaches emphasize forward linkages, but ignore backward linkages. The reduced demand associated with damaged industrial facilities is included, but the consequences of constraints on industrial capacity are overlooked. We do not attempt to account for the many nonmaterial costs inflicted on the victims of earthquakes. However, we hope to add a feedback from increased freight costs to reduced household final demand.

References


