The PEER Highway Demonstration Project

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ABSTRACT

When evaluating the earthquake risk to transportation system it is important to take into account the integrated effect of ground motion, liquefaction and landslides on the network system. In this paper, the contribution of each of the site effects to the loss from damage to bridges is estimated using the San Francisco Bay area as a test bed. Four scenario earthquakes are considered for the analysis. Damage and loss to bridges from ground shaking and ground displacements (vertical and horizontal) from liquefaction and landslides are estimated. It is found that liquefaction damage is the largest contributor to the direct repair cost.

INTRODUCTION

Transportation systems are spatially distributed systems whereby components of the system are exposed to different ground effects due to the same earthquake event. The ground effects that various components of the system are subjected include ground shaking, vertical displacements due to settlement and horizontal displacements due to lateral spreading and sliding. The ground displacements occur because severe ground shaking causes liquefaction and landslides under the appropriate environmental conditions. Bridges are key components of transportation systems and are particularly susceptible to liquefaction and landslides as they are located over streams and rivers with piers situated over sandy saturated deposits; or they may be over canyons with high slopes that may result in slope instability. Thus, it is important to integrate the effect of each site effect in the overall earthquake risk of a transportation system.

Consideration of the spatial dependence of individual components is an important factor in the evaluation of the network system connectivity and traffic flow through the system. Risk assessment methods require that not only the component performance is assessed, but the overall system performance is evaluated. Most recently, Werner et al. (2000) and Basoz and Kiremidjian (1996)
considered the problem of transportation network systems subjected to earthquake events. In both of these publications, the risk to the transportation system is computed from the direct damage to major components such as bridges and the connectivity between a predefined origin-destination (O-D) set. Basoz and Kiremidjian (1996) also consider the time delay and use the information primarily for retrofit prioritization strategies. The current software HAZUS (1999) for regional loss estimation developed by the National Institute for Building Standards (NIBS) for the Federal Emergency Management Agency (FEMA) considers only the direct loss to bridges in the highway transportation network. The connectivity and traffic delay problems resulting from damage to components of the system are not presently included in that software. Chang et al. (2000) propose a simple risk measure for transportation systems to represent the effectiveness of retrofit strategies by considering the difference in costs associated with travel times before and after retrofitting.

In a current study by the authors, a framework for risk assessment of a transportation system is postulated that considers the direct cost of damage and costs due to time delays in the damage system. The site hazards include ground shaking, liquefaction and landslides. In this paper, the effect of each ground hazard on the direct damage to bridges is evaluated. The effect of these hazards on the transportation network is also being investigated, but it is expected that the primary conclusions based on the component analysis will hold for the network analysis as well.

MODEL FORMULATION

The risk to transportation network systems is defined as the expected cost of damage and loss of functionality of the system when subjected to a severe earthquake, denoted by $E[Loss]$. For a given earthquake event $Q_i$, the expected loss from the system can be estimated as:

$$E[Loss | Q_i] = \int_0^1 l(D | Q_i) f_D(d | Q_i) dd + \int_0^1 l(t | D, Q_i) f_D(d | Q_i) dd$$

(1)

where

- $l(D | Q_i)$ = cost of repair of individual components of the system at damage $D$ due to an event $Q_i$, where the damage is $0 < D \leq 1.0$.
- $f_D(d | Q_i)$ = probability density of damage $D$ due to an event $Q_i$.
- $l(t | D, Q_i)$ = costs associated with time delays due to detours of route closures per event $Q_i$.

The annualized risk of loss for the transportation system from all possible events $Q_i$ that may affect the system, occurring with rates $\nu$, is:

$$E[Loss] = \sum_{\text{allevents}} E[Loss | Q_i] \nu_i$$

$$= \sum_{\text{allevents}} \nu_i \left\{ \int_0^1 l(D | Q_i) f_D(d | Q_i) dd + \int_0^1 l(t | D, Q_i) f_D(d | Q_i) dd \right\}$$

(2)
The direct loss functions \( l(D \mid Q_i) \) in equations 1 and 2 include losses due to damage from ground shaking and ground deformations such as those due to liquefaction, landslides and differential fault displacements. For a given event \( Q_i \), losses due to time delays arise from delays in commuter and freight traffic. The time delays result from closure of particular routes because of excessive damage to key components such as bridges, or due to reduced flow capacity (either from imposed lower speed limit or closure of number of available traffic lanes) due to minor or moderate damage. Figure 1 summarizes the major components of the overall risk assessment methodology.

The focus of this paper is on the computation of direct damage to bridges and losses resulting from this damage due to earthquake ground shaking, landslides and liquefaction. Thus, only the first integral in equations 1 and 2 is considered. Expanding this integral to take into account ground shaking, liquefaction and landslides, the equations become:

\[
E[\text{Loss} \mid Q_i] = I_A \int_D \int_A l(D \mid A_i Q_i) f_D(d \mid A_i Q_i) f_A(a \mid Q_i) da dd \\
+ I_L \int_D \int_{S_H} l(D \mid S_H, Q_i) f_D(d \mid S_H, Q_i) f_{S_H}(s_H \mid Q_i) ds_H dd \\
+ I_L \int_D \int_{S_V} l(D \mid S_V, Q_i) f_D(d \mid S_V, Q_i) f_{S_V}(s_V \mid Q_i) ds_V dd 
\]

where,

\[
I_A = \begin{cases} 
1 & \text{if there is no liquefaction or landslides at a site} \\
0 & \text{if there is liquefaction or landslide at a site} 
\end{cases} 
\]

\[
I_L = \begin{cases} 
1 & \text{if there is liquefaction or landslides at a site} \\
0 & \text{if there is no liquefaction or landslide at a site} 
\end{cases} 
\]

\( A \) = ground shaking severity and can represent either peak ground acceleration or response spectral acceleration, or another appropriate parameter; 
\( S_H \) = horizontal ground displacement due to either liquefaction or landslides 
\( S_V \) = vertical ground displacement due to either liquefaction or landslides.

It is assumed in this formulation that either liquefaction or landslides occur at a site but not both. Similarly, if there is either liquefaction or landslide, they govern the damage and preempt any damage due to ground shaking alone.

The total risk has to take into account all possible events \( Q_i, i=1,2,\ldots,N \) that can occur in the region of the transportation network and is given by the sum of the losses from all events weighted with the likelihood of occurrence of each event. The assessment of time delays requires extensive network analysis, which may prove to be unwieldy and computationally expensive if performed for all possible events. Thus, for the purposes of illustrating the methodology, the
analysis is performed for four scenario earthquakes. They include magnitudes 7.5 and 8.0 events on the San Andreas Fault and 7.0 and 7.5 events on the Hayward Fault. In this paper, only the results for the magnitude 7.0 event on the Hayward fault are included.

In order to evaluate the contribution of each hazard, it is necessary that an appropriate system be in place with the various risk analysis components integrated within the system. Geographic information systems (GIS) provide the tools for information storage, overlay, integration and display that are particularly suitable for application to the problem of transportation network risk assessment. ARC/INFO® GIS is used to develop the different components of the hazard and loss estimation.

The bridge inventory for the San Francisco Bay region was obtained from the California Department of Transportation (CalTrans). There are 2,640 bridges in five counties in the study area. Information in the database that is particularly important for risk analysis includes bridge location, bridge superstructure and substructure type, number of bridge spans, type of connections (simple or continuous), skew angle and design date. The information, however, is not complete for all bridges, and it had to be inferred. Furthermore, the inventory is for pre-retrofitted bridges. Thus, all results shown in this paper are for pre-retrofitted bridges.

Peak ground accelerations and spectral accelerations are estimated for the four scenario earthquakes using the Boore at al. (1997) attenuation function. The geologic map for the Bay Area was obtained from the California Geological Survey and the ground motions were amplified according to the local soil at the site of the bridges. Basoz and Mander’s (1999) fragility functions are used to estimate the damage to the bridges for the different scenario events resulting from ground shaking. The fragility functions define the probability of being or exceeding one of five damage states for a given ground motion level. The five damage states are: 1) no damage, 2) minor, 3) moderate, 4) major and 5) complete. Figure 2 shows the distribution of peak ground acceleration for the Hayward 7.0 earthquake and the resulting damage state for each bridge in the database. From
the figure it can be observed that the ground shaking varies from 0 g to 0.7 g with the largest shaking near the Hayward fault. As expected, bridges near the fault are also found to have the highest damage.

![Hayward 7.0 Scenario](image)

**Figure 2.** Distribution of bridge damage from ground shaking resulting from a magnitude 7.0 earthquake on the Hayward fault in the San Francisco Bay area

The liquefaction analysis follows the formulation presented in HAZUS (1999). The liquefaction susceptibility map for the region is shown in Figure 3 with the highest liquefaction potential along the bay. There are six liquefaction susceptibility categories included in the analysis. The transportation network is overlaid on the liquefaction susceptibility map identifying the sections of the network that are most likely to be subjected to liquefaction failure. Using the liquefaction susceptibility information, the magnitude of the event, and the peak ground acceleration at the site of a bridge, the horizontal displacement from lateral spreading is estimated. Similarly, the vertical displacement from settlement due to liquefaction is evaluated using the same parameters. The maximum of the two displacements is used to determine the damage state to a bridge resulting from liquefaction.

![Liquefaction potential and the transportation network system](image)

**Figure 3.** Liquefaction potential and the transportation network system
The distribution of bridge damage from liquefaction resulting from a magnitude 7.0 scenario event on the Hayward fault is shown on Figure 4. As can be seen from this figure, there appear to be significantly more bridges in damage state 4 and 5 due to liquefaction than there are from ground shaking alone. This result is expected in general, but to a great extent is most likely a function of the ground deformation assessment method. A review of the ground motion displacements predicted by the liquefaction analyses revealed that indeed some of these displacements may not be very realistic or at least difficult to substantiate with actual observations. An additional investigation on this subject is deemed necessary to obtain more reliable results.

Analysis for landslides also follows the HAZUS (1999) formulation. The landslide susceptibility map was obtained from the California Geological Survey which identifies eleven severity categories. This information is combined with the predicted ground motion data and the magnitudes of the event to estimate the amount of ground deformation. Damage to bridges is evaluated based on the predicted ground displacements. Figure 5 shows the distribution of bridge damage resulting from landslides. The number of damaged bridges is significantly smaller than that due to liquefaction. This result is expected since the landslide potential is high only in the hilly regions of the Bay Area that have recent geologic deposits. Many or these regions fall outside of the study area.

Loss estimates presented in this paper are limited to repair costs due to damage to bridges. Losses due to time delays in traffic are currently being investigated. Repair cost depends on the size of the bridge and the expected damage state of the bridges. The expected damage state for each bridge is evaluated by computing the probability that a bridge will be in each of the five damage states and then computing the expected value of damage for that bridge. These are the damage states shown in Figures 2, 4 and 5. Repair cost for a given bridge is given by:

\[ \text{Repair Cost} = \text{Repair Cost Ratio} \times \text{Area} \times \text{Cost} \]  

(6)
where the Repair Cost Ratio (RCR) is a function of the damage state of the bridge. The RCR values are given in Basoz and Mander (1999). Since these values are difficult to obtain, a best estimate, high and low values are provided. Repair cost estimates are provided with all three values for the RCR, however, only the best estimate is reported here for brevity.

The area of the bridge is computed using the following simple formula:

\[
\text{Area} = \text{bridge length} \times \text{bridge (deck) width}
\]

(7)

where information on the bridge length and width is obtained from the CalTrans bridge database. The repair cost for different types of bridges was provided by Jack T. Young (personal communication, CalTrans, Jan 2000). The average repair costs vary from $117.5 per square foot to $165 per square foot of bridge deck depending on the bridge type.

Table 1 provides the repair cost estimates for all the bridges in the study area for the four scenarios. Repair costs are obtained for damage due to ground shaking, ground shaking and liquefaction, ground shaking and landslides, and the total due to ground shaking, liquefaction and landslides. From this table it can be observed that the losses due to liquefaction dominate. This corresponds to the high damage distribution observed with liquefaction occurrence. The losses from liquefaction, however, are significantly higher primarily because if liquefaction occurs the bridge is considered to be in damage state 4 or 5 resulting in very large repair costs. Landslides do not appear to have a major contribution to the overall repair cost which is consistent with the estimated damage states for this hazard.

<table>
<thead>
<tr>
<th></th>
<th>Ground Shaking Only</th>
<th>Ground Shaking + Liquefaction</th>
<th>Ground Shaking + Landslides</th>
<th>Ground Shaking + Liquefaction + Landslides</th>
</tr>
</thead>
<tbody>
<tr>
<td>Hayward 7.0</td>
<td>$ 494,046</td>
<td>$ 1,392,593</td>
<td>$ 571,497</td>
<td>$ 1,416,405</td>
</tr>
<tr>
<td>Hayward 7.5</td>
<td>$ 594,894</td>
<td>$ 1,855,247</td>
<td>$ 811,580</td>
<td>$ 1,861,046</td>
</tr>
<tr>
<td>San Andreas 7.5</td>
<td>$ 517,164</td>
<td>$ 1,686,116</td>
<td>$ 677,670</td>
<td>$ 1,704,257</td>
</tr>
<tr>
<td>San Andreas 8.0</td>
<td>$ 799,343</td>
<td>$ 2,188,848</td>
<td>$ 1,060,300</td>
<td>$ 2,233,668</td>
</tr>
</tbody>
</table>

TRANSPORTATION NETWORK ANALYSIS

Information on the highway transportation network for District 4 in California, which corresponds to the San Francisco Bay Area, was obtained from the Metropolitan Transportation Commission (MTC). The MTC Bay area highway network model consists of 1,120 zones and 26,522 links. These links are defined by 15,582 nodes with geographic coordinates. Each node corresponds to a traffic analysis zone.
A significant effort was devoted to importing the highway network information within the **ARC/INFO**™ GIS. The bridge data were then linked to the highway network and corrected to match bridge locations with network locations. Baseline analysis was conducted on the transportation network pre-earthquake scenario. The post-earthquake scenario for a magnitude 7.0 event on the Hayward fault was modeled in **EMME/2**, a transportation systems network analysis software. Based on this analysis closed links within the system were identified, shown in Figure 6. Table 2 summarizes the vehicle hours by link congestion status. The baseline calculations correspond to the pre-event conditions and demands. The post-event analysis results are listed under the Hayward (HA1) row. Fixed travel demand is assumed in these analyses.

![Figure 6. Closed highway links for pre-retrofit bridge damage in the San Francisco Bay Area for a scenario earthquake of moment magnitude 7.0 on the Hayward Fault.](image)

A method was developed in this project to treat variable travel demand. The results from the variable demand model are summarized in Table 3 for the four scenario earthquakes. Again the base line analysis corresponds to the pre-event conditions and the subsequent columns summarize the analysis for the vehicle hours after damaged bridges are closed following the scenario event.

**Table 2. Summary of Vehicle Hours by Link Congestion Status, Fixed Travel Demand**

<table>
<thead>
<tr>
<th>Total Vehicle Hours</th>
<th>Frwy to Frwy Ramps</th>
<th>Freeways</th>
<th>Expressways</th>
<th>Collectors</th>
<th>On/Off Ramps</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>BASELINE</strong></td>
<td>V/C&lt;1</td>
<td>223,448</td>
<td>6,633,475</td>
<td>1,539,282</td>
<td>2,500,326</td>
</tr>
<tr>
<td></td>
<td>V/C&gt;1</td>
<td>37,519</td>
<td>8,235,451</td>
<td>236,547</td>
<td>1,261,654</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td>V/C&lt;1</td>
<td>260,967</td>
<td>14,868,927</td>
<td>1,775,829</td>
<td>3,761,980</td>
</tr>
<tr>
<td></td>
<td>V/C&gt;1</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>HW1</strong></td>
<td>V/C&lt;1</td>
<td>349</td>
<td>13,415</td>
<td>1,248,891</td>
<td>189,264</td>
</tr>
<tr>
<td></td>
<td>V/C&gt;1</td>
<td>1,936</td>
<td>8,322,682</td>
<td>1,375,029,766</td>
<td>17,563,861,312</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td>V/C&lt;1</td>
<td>2,285</td>
<td>8,336,098</td>
<td>1,376,278,658</td>
<td>17,564,050,576</td>
</tr>
</tbody>
</table>
Table 2 (cont’d). Summary of Vehicle Hours by Link Congestion Status, Fixed Travel Demand

<table>
<thead>
<tr>
<th></th>
<th>Centroid Connectors</th>
<th>Major Roads</th>
<th>Metered Ramps</th>
<th>Golden Gate Bridge</th>
<th>Grand Total</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Total Vehicle Hours</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>BASELINE</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>V/C&lt;1</td>
<td>850,444</td>
<td>7,580,948</td>
<td>32,903</td>
<td>47,866</td>
<td>20,089,981</td>
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<tr>
<td>V/C&gt;1</td>
<td>8,320</td>
<td>2,195,583</td>
<td>41,591</td>
<td>0</td>
<td>12,481,616</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td>858,764</td>
<td>9,776,532</td>
<td>74,494</td>
<td>47,866</td>
<td>32,571,596</td>
</tr>
<tr>
<td><strong>HW1</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>V/C&lt;1</td>
<td>6,744</td>
<td>7,433,922</td>
<td>52</td>
<td>0</td>
<td>8,894,256</td>
</tr>
<tr>
<td>V/C&gt;1</td>
<td>0</td>
<td>84,905,952</td>
<td>2,629</td>
<td>0</td>
<td>103,853,254,808</td>
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<tr>
<td><strong>TOTAL</strong></td>
<td>6,744</td>
<td>84,913,386,218</td>
<td>52</td>
<td>0</td>
<td>103,862,149,065</td>
</tr>
</tbody>
</table>

Table 3. Summary of Total Vehicle Hours by Link Type, Variable Travel Demand

<table>
<thead>
<tr>
<th>TYPE</th>
<th>BASELINE</th>
<th>HW1</th>
<th>HW2</th>
<th>SA1</th>
<th>SA2</th>
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</thead>
<tbody>
<tr>
<td>Frwy to Frwy Ramps</td>
<td>3,510</td>
<td>273</td>
<td>747</td>
<td>34</td>
<td>50</td>
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<td>Freeways</td>
<td>133,228</td>
<td>5,948</td>
<td>6,308</td>
<td>1,375</td>
<td>1,397</td>
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<tr>
<td>Expressways</td>
<td>22,176</td>
<td>234,966</td>
<td>9,910,183</td>
<td>2,629</td>
<td>25,979</td>
</tr>
<tr>
<td>Collectors</td>
<td>28,650</td>
<td>974,053,825</td>
<td>293,379,322</td>
<td>2,195,236</td>
<td>175,811</td>
</tr>
<tr>
<td>On/Off Ramps</td>
<td>12,387</td>
<td>38,367</td>
<td>2,051</td>
<td>873</td>
<td>865</td>
</tr>
<tr>
<td>Centroid Connectors</td>
<td>10,540</td>
<td>4,674</td>
<td>4,975</td>
<td>3,826</td>
<td>4,076</td>
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<tr>
<td>Major Roads</td>
<td>99,142</td>
<td>55,629,479</td>
<td>27,334,268</td>
<td>122,997</td>
<td>95,273</td>
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<tr>
<td>Metered Ramps</td>
<td>1,195</td>
<td>42</td>
<td>22</td>
<td>10</td>
<td>13</td>
</tr>
<tr>
<td>Golden Gate Bridge</td>
<td>562</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td><strong>Grand Total</strong></td>
<td>311,390</td>
<td>1,029,967,575</td>
<td>330,637,877</td>
<td>2,326,980</td>
<td>303,464</td>
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</tbody>
</table>

CONCLUSIONS

A method is presented for evaluating the direct losses from damage to bridges in a highway transportation network. This method is used to investigate the contribution of ground shaking, liquefaction and landslide hazard to the total repair costs. For this purpose, the repair costs for four scenario events are evaluated in the San Francisco Bay area. Damage distributions for each hazard are reported only for the magnitude 7.0 event on the Hayward fault. From the example analyses, it is observed that damage to bridges is the greatest due to liquefaction. Thus, the repair costs are also the highest from liquefaction. In comparison, landslides appear to have a very small contribution to both the damage estimates and the repair cost estimates. In general, the contribution of liquefaction hazard to the repair cost is region dependent, however, in this analysis it is attributed to the method used for estimating the ground deformations. A more robust model for liquefaction displacement assessment and associated fragility functions is needed in order to obtain reliable damage and loss estimates.

The transportation network was evaluated for changes in vehicle travel times
under two assumptions – constant post-event demand and variable post-event demand. The total vehicle hours increase in post-earthquake networks relative to the baseline network, but not as dramatically in the variable-demand case as for the fixed-demand model. The variable demand model assigns fewer trips to the network. This results in fewer total vehicle hours of travel. However, less total time delay does not indicate lower costs. The trips being eliminated because of high travel costs have value. These absences impose an opportunity cost. Therefore, the total losses should count both the total observed delay and the value of the trips forgone. As in the case of the fixed-demand model, some freeway links are isolated by network damage, even though they are otherwise fully functional. The Golden Gate Bridge is a consistent example across all earthquake scenarios.

ACKNOWLEDGMENT

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REFERENCES


