Union Organizing and Collective Bargaining under New York’s FLFLPA

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Legal Disclaimer

• Richard Stup is not a lawyer and cannot give legal advice. If you need legal advice for a specific question or situation, seek the services of a competent attorney.

• All information provided here is for educational and discussion purposes only.
Acknowledging the Divide

Pro-Union
• Unions give the working people a voice
• Unions protect jobs and lift up the working class
• Unions are like mom and apple pie

Anti-Union
• Unions take away the rights of small business owners
• Unions kill jobs and reduce opportunities for working people
• Unions are a direct challenge to individual freedom
Authorization and Definition

- Farm workers are eligible to form unions in New York under:
  - The FLFLPA which took effect 1/1/2020 (amended by NY 2021 Budget Act), and
  - New York Appellate Court Division’s decision in Hernandez v. State of New York & New York Farm Bureau

- This includes all “farm laborers,” except “members of an agricultural employer's immediate family who are related to the third degree of consanguinity or affinity shall not be considered to be employed on a farm if they work on a farm out of familial obligations and are not paid wages, or other compensation based on their hours or days of work.” § 701(3)(c).

- All “agricultural employers” including,
  - “any employer engaged in cultivating the soil or in raising or harvesting any agricultural or horticultural commodity including custom harvesting operators, and
  - employers engaged in the business of crops, livestock and livestock products as defined in section 301 of the agriculture and markets law, or other similar agricultural enterprises.” § 701(2)(b).
Administration

• The NYS Department of Labor does not have regulatory authority over unions and collective bargaining.

• NY Public Employee Relations Board (PERB), https://www.perb.ny.gov/ or (518) 457-6410

• A 3-person board, appointed by Governor and confirmed by the Senate.

• Responsibilities include: administering the laws, issuing rulings, providing qualified arbitrators, resolving impasses.

• PERB provides extensive mediation services to resolve conflicts. Even to resolve such early issues as union organizer access to employees.
Rights Extended to Farm Laborers

Following bullets are quoted directly from PERB:

• The right of self-organization, to form, join, or assist labor organizations,
• To bargain collectively through representatives of their own choosing,
• To engage in concerted activities, for the purpose of collective bargaining or other mutual aid or protection, free from interference, restraint, or coercion of employers.
• These rights do not prohibit employees from exercising the right to confer with their employer at any time, as long as the employer does not, during such conferring, attempt, directly or indirectly, to interfere with, restrain or coerce employees in the exercise of the rights. [§ 703]
• Recognizing the unique issues confronting farmers, the FLFLPA forbids strikes, or other concerted slowdowns or stoppages of work by employees. (§ 703).
The Road to NY Farm Unionization

Organizing
- Union organizers meet with employees
- Gather signed dues authorization cards
- Employer may communicate with employees subject to TIPS and FOE
- PERB can decide questions of access to employees

Certification
- If organizers get >50% of employees to sign, they petition to PERB for certification
- Bargaining units
- PERB has powers to hear and investigate all complaints, and conduct elections as needed
- Employers are obliged to accept PERB decisions

Bargaining
- Negotiation of initial contract between union representatives and employer
- No guarantees of what will be included
- Timelines for impasses set in FLFLPA law, moves very quickly and leads to arbitration if necessary

Ongoing Operations
- Work terms and conditions set by contract
- All employees in bargaining unit pay dues, even if not a union member
- Contracts re-negotiated periodically
- Employers must learn to manage in an organized labor environment
Union Certification under FLFLPA

• If only one organization is attempting to organize a workplace, then the choice of employees can come from dues deduction authorization cards. The union will be certified without an election based on a majority of employees signing dues cards.

• If two organizations are seeking to organize a workplace then the authorization will still be based on which one gets a majority of signed cards, or other measures possibly including an election, if PERB decides it is necessary.

• The PERB Board has the power to immediately certify a union if it finds that an employer was using unfair labor practices.
DUES AUTHORIZATION CARD - UFCW LOCAL 1189
You are hereby authorized and directed to deduct from my wages, commencing with the next payroll period, all Union dues and initiation fees as shall be certified by the President of Local 1189 of the United Food & Commercial Workers International Union, and to remit same to the said President. This authorization and assignment shall be irrevocable for a period of one year from the date of execution or until the termination date of the agreement between the Employer and Local 1189, whichever occurs sooner, and from year to year thereafter unless not less than thirty (30) days and not more than forty-five (45) days prior to the end of any subsequent yearly period I give the Employer and the Union written notice of revocation bearing my signature thereto. The President of Local 1189 is authorized to deposit this authorization with any Employer under contract with Local 1189, and is further authorized to transfer this authorization to any other Employer with Local 1189 in the event I should change employment. Dues paid to UFCW Local 1189 are not deductible as charitable contributions for Federal Tax purposes. They may qualify as business expenses and may be deductible in limited circumstances, subject to various restrictions imposed by the Internal Revenue Code.

APPLICANT’S SIGNATURE
X___________________________

DATE
_________________________
Unfair Labor Practices (ULPs)

- State and federal laws identify certain activities as unfair labor practices (ULPs) and they may apply to employers, unions, or to employees.

- ULP’s specific to the FLFLPA:
  - Employers may not:
    1. Lockout workers as a result of a dispute.
    2. Refuse to continue an expired agreement until new one is in place.
    3. Discourage union organization.
  - Farm employees or unions may not strike or otherwise stop or slowdown farm work.
T-I-P-S Covers What Employers (Including Supervisors) Cannot Say Or Do Under the Federal NLRA

• **T is for Threats.** Employers cannot threaten employees with consequences if they support or vote for the union. Employers can’t discipline, terminate, reduce benefits, or take other adverse action against employees because they support a union.

• **I is for Interrogate.** Employers are not allowed to ask employees questions about the organizing effort, what they think about it, or the names of employees who support the union or attend meetings.

• **P is for Promise.** Employers cannot promise pay increases, greater benefits, promotions or other valuable items in exchange for keeping the union out.

• **S is for Surveillance.** Using spies (whether employees or not), video cameras, or taking photos of people attending a union meeting are all banned as surveillance.
Employers Have Free Speech

• First Amendment to the U.S. Constitution

“Congress shall make no law respecting an establishment of religion, or prohibiting the free exercise thereof; or abridging the freedom of speech, or of the press; or the right of the people peaceably to assemble, and to petition the government for a redress of grievances.”
F-O-E Outlines What Employers (Including Supervisors) Can Say During A Union Organizing Effort

• **F is for Facts.** Employers can share factual information about the union organizing process and potential collective bargaining process, and other matters such as union dues. They can talk about real, verifiable facts about the financial condition of the business and the industry and implications for employee compensation and benefits. They can also talk about how relationships between management and employees will change if a business becomes a union environment.

• **O is for Opinions.** Employers can make clear their own personal opinions about a union, whether supportive or against. If an employer expresses an opposing opinion, it is important that it not be delivered as a threat. If an employer says to employees during the organizing process: “I’m not in favor of a union and I do not think it is the best thing for our business,” this may or may not be an unfair labor practice, depending on the context and whether it could be received as a threat. If the employer adds to this statement, “but I will respect the law,” then it would most likely not be an unfair labor practice.

• **E is for Examples.** Employers are allowed to share specific examples such as actual union contracts that have been negotiated, news reports of other union activities, or examples of current results from managers and employees working together directly.
Other Employer ULP’s
(based on NY’s SERA and federal FLSA)

• No blacklist
• No domination/interference
• No interfering with employee choice of union
• No guiding or discouraging employee choice
• No refusal to bargain in good faith
• No refusing to discuss grievances
• No discharge or discrimination
Access to Employees

• Union organizers have the right to communicate with employees.
  • Not a problem when employees live off-farm, but it becomes an access issue when employees live on-farm.

• Farms need to control outside visitors to the farm for: security, safety, biosecurity, animal welfare, and operational efficiency.

• Consider adopting a farm visitation and employee solicitation policy. In some cases the farm may designate a location and time for union organizers to meet with employees.

• Employees have the right to invite who they wish to their homes, but the rights of others to not have visitors must also be respected.

• Bottom line: employers cannot simply ban organizers and hide employees away!
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Bargaining Timelines

- No Strike Rule, prohibits any strike or other concerted stoppage of work or slowdown by farm laborers

- 40 Day Rule – Bargaining
  - “An impasse may be deemed to exist if the parties fail to achieve agreement by the end of a forty-day period from the date of certification or recognition of an employee organization or from the expiration date of a collective bargaining agreement.”

- 30 Day Rule – Mediation
  - Voluntary resolution by the Board
  - Petition for Arbitration

- 10 Day Rule – Arbitration Appointment
  - Hearings, evidence and testimony
PERB Activities

- The PERB Board has legal authority. Resisting or impeding PERB can have legal consequences including fines and imprisonment.

- **Mediation.** The board appoints a mediator to help the parties resolve disputes and reach a mutual agreement. Can be used at any point.

- **Arbitration.** Board works with the employer and union to select a neutral arbitrator. The arbitrator reviews each sides’ facts, evidence, and witnesses, then decides, with written justification, how the matter will be resolved. Decision is binding for up to 2 years.
If Farm Employers Want to Avoid a Union...

• Then create a work environment where employees feel they have:
  • “Voice”
  • Fair treatment
  • Safety
  • Reasonable work hours
  • Fair wages
  • Good housing conditions
  • Positive relationships with farm managers and owners
  • Most importantly, RESPECT

“If employees don't have a voice at work, they can gain one through a union. If they face unfair treatment, they can negotiate policies that ensure fairness. If they have low wages and poor benefits, they have a way to demand better. If they have concerns about staffing levels, overtime, safety or other conditions of work, they can have a voice in making change.” - AFSCME Union (www.afscme31.org states)
Thank You!
What questions do you have?